# FEDERAL CONSISTENCY REPORT

# PROJECT: COTTON VALLEY FIRE STATION

# **PROJECT SITE:**

1 COTTON VALLEY CHRISTIANSTED, ST. CROIX, USVI 00820



PREPARED BY:

![](_page_0_Picture_6.jpeg)

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## INTRODUCTION

The Virgin Islands Fire & Emergency Medical Services (VIFEMS) intends to construct a new Fire Station Facility located at 1 Cotton Valley, Christiansted, St. Croix, USVI 00820.

The existing facility consists of approximately 3,600 SF. While the exact date of construction is unknown, research of available historic photography indicates that it was constructed prior to 1985. It's safe to assume that the building is close to or in excess of 40 years in age which buts it very near the end of its design service life. The building sustained significant damage during Category 5 hurricanes Irma and Maria in 2017 and was temporarily repaired to keep it operational. The significant age of the facility, coupled with stringent building code changes and expanded programmatic needs, requires a completely new Fire Station facility. The new structure will be single story measuring approximately 7,400 gross square feet. The proposed facility will be constructed immediately north of the existing facility which must remain operational throughout the duration of construction. Only after the new facility is placed into service will the existing facility be demolished.

### **PROJECT LOCATION**

The project site is located at 1 Cotton Valley, Christiansted, St. Croix, USVI 00820. It is located on the eastern side of St. Croix at the intersection of East End Road and Coral Reef Trail, immediately behind the Waste Management Agency Dump Site.

![](_page_2_Picture_5.jpeg)

Exhibit 1 – Location Map

## **PROJECT DESCRIPTION**

The disturbed project site measures approximately 1.22 acres and is a part of a larger parcel designated as Plot 1 Cotton Valley measuring 3.47 acres in total, zoned Residential (R2) and owned by the Government of the Virgin Islands.

The disturbed project site generally slopes from south to north with the topography ranging from +25.50 ft. MSL to +19.75 ft. MSL.

![](_page_3_Figure_3.jpeg)

The existing fire station facility is constructed of concrete masonry units (cmu) with a galvalume metal roof. It is separated into two main sections, administrative office spaces measuring 31' x 52' totaling approximately 1600 square feet, and apparatus bays measuring 38'x52' totaling approximately 2,000 square feet.

The exact date of construction of this structure is unknown. Research of available historical photography on google earth dating to 1985, illustrates that the facility was existing prior to 1985. Building codes were significantly less stringent in the early 1980s having been drastically modified with increased design requirements due to the passing of major hurricanes such as Hugo in 1989, and Irma and Maria in 2017. The structure sustained damage during both storms in 2017 and immediate repairs were made to keep it operational given that it is an essential emergency response facility.

![](_page_4_Picture_0.jpeg)

Photo 1 – Front View of Existing Administrative Office – (North Elevation)

![](_page_4_Picture_2.jpeg)

Photo 2 – Rear View of Existing Apparatus Bays – (South Elevation)

![](_page_5_Picture_0.jpeg)

Photo 3 – Side View of Existing Apparatus Bays and Administrative Office - (East Elevation)

![](_page_5_Picture_2.jpeg)

Photo 4 – Side View of Existing Apparatus Bays and Administrative Office - (West Elevation)

A new 7,400 SF facility is being proposed, designed to International Building Code (IBC) 2021 standards.

The new facility will consist of (2) apparatus bays measuring 1600 square feet and two wings of administrative space, one at each side of the apparatus bays measuring a combined 5,800 square feet. The structure is rectangular in shape measuring an average 62' x 120' for a gross approximate square footage of 7,400 square feet. The new square footage represents an approximate 100% increase over the existing facility which is necessary to meet the current and future programmatic requirements of the Fire Service Department especially given that this is an essential first responders facility. This new design results in a much more efficient and functional layout for current and future operational needs. As a part of the Hazard Mitigation Efforts to alleviate any potential for flooding, a fully engineered positive drainage system will be constructed consisting of a combination of storm piping, and a bio-retention pond.

Other Hazard Mitigation measures include reinforced cmu construction, structural steel, impact resistant glass and hurricane shutters. The mechanical systems proposed are as energy efficient as possible to reduce power consumption and operational cost.

Necessary programmatic functions addressed in the new facility are as follows:

- Office Spaces
- Dining/Day Room
- Male and Female Showers and Lockers
- Male and Female Dormitories
- Safe Room
- ADA Accessibility
- Equipment Room
- Apparatus Bays

Construction Plans prepared by Jaredian Design Group – Architects, Engineers and Construction Managers; detail all of the building design elements to include architectural, structural, mechanical, electrical, plumbing, life safety. In addition to the building improvements, major site improvements are also detailed on the construction documents such as new Portland cement concrete parking areas and drive isles, new stormwater management system, new building cistern for potable water, and a new sanitary sewer septic tank and drain field connection.

#### ENVIRONMENTAL IMPACTS

#### 1.0 Climate & Weather

Best Management Practices (BMPs) implementing sediment and erosion control measures will be utilized to ensure that rainfall runoff does not adversely impact adjacent properties. These measures will include a combination of silt fences, gravel construction entrance and egress points with wash down areas, and hay bales. All new structures will be designed to current IBC 2021 building code requirements meeting the regions high velocity hurricane force wind load requirements and earthquake zone seismic requirements. The new construction will incorporate many hazard mitigation measures to account for climate and weather.

#### 2.0 Landform Geology, Soils, and Historic Land Use

The soil type across the project site consists of Glynn Gravelly Loam (2-5% slope) (GyB).

![](_page_7_Picture_0.jpeg)

#### The Glynn Gravelly Loam series consist of the following:

Very deep, well drained, moderately slowly permeable soils on alluvial fans and terraces. They formed in alluvial sediments weathered from volcanic residuum. Near the type location, the mean annual air temperature is about 80 degrees F., and the mean annual precipitation is about 40 inches. Slopes range from 0 to 12 percent.

**TAXONOMIC CLASS:** Clayey-skeletal, mixed, superactive, isohyperthermic Typic Argiustolls

**TYPICAL PEDON:** Glynn gravelly loam (Colors for moist conditions.)

**A1**--0 to 4 inches; dark brown (10YR 3/3) gravelly loam, moderate medium and coarse granular structure; friable; many fine and medium roots, few coarse roots; many fine to coarse wormcasts and insectcasts; about 30 percent, by volume, pebbles; neutral; clear wavy boundary.

**A2**--4 to 10 inches; dark brown (10YR 3/3) gravelly clay loam; moderate medium and coarse granular structure; friable, sticky, plastic; many fine and medium roots, few coarse roots; many fine to coarse wormcasts; many fine and medium insectcasts; about 30 percent, by volume, pebbles; few fine and medium faint yellowish brown (10YR 5/6) masses of iron accumulation; neutral; abrupt smooth boundary. (Combined thickness of the A horizon is 10 to 20 inches)

**Bt**--10 to 17 inches; dark yellowish brown (10YR 4/4) very gravelly clay; strong medium prismatic structure; slightly hard, firm, very sticky, very plastic; common fine and medium roots, few coarse roots; common fine, medium and coarse wormcasts; common medium insectcasts; few faint clay films on faces of peds; about 35 percent, by volume, pebbles;

few fine and medium faint yellowish brown (10YR 5/6) masses of iron accumulation; slightly alkaline; gradual wavy boundary. (0 to 10 inches thick)

**BC**--17 to 27 inches; yellowish brown (10YR 5/4) very gravelly clay loam; weak fine and medium prismatic structure; firm, very sticky, very plastic; few fine and medium roots; common fine and medium wormcasts; common fine insectcasts; few faint clay films on faces of some peds; about 35 percent, by volume, pebbles; many fine and medium iron-manganese concretions; common fine distinct strong brown (7.5YR 5/6) and few fine faint yellowish brown (10YR 5/6) masses of iron accumulation; moderately alkaline; gradual wavy boundary. (2 to 20 inches thick)

**C**--27 to 32 inches; yellowish brown (10YR 5/4) very gravelly sandy clay loam; massive; friable, slightly sticky, slightly plastic; few medium roots; common fine and medium wormcasts; common fine medium insectcasts; about 35 percent, by volume, pebbles; few fine distinct strong brown (7.5YR 5/6) and few fine faint yellowish brown (10YR 5/6) masses of iron accumulation; strongly alkaline; clear wavy boundary. (2 to 20 inches thick)

**2C**--32 to 41 inches; light olive brown (2.5Y 5/4) very gravelly clay; massive; firm, very sticky, very plastic; few fine and medium roots; common pressure faces on vertical and horizontal faces of peds; many medium and coarse soft masses of calcium carbonate; common fine and medium wormcasts; about 50 percent, by volume, pebbles; many fine and medium iron-manganese concretions; common fine and medium light yellowish brown (2.5Y 6/4) and few fine distinct brownish yellow (10YR 6/8) masses of iron accumulation; few medium distinct very pale brown (10YR 8/3) iron depletions; strongly alkaline; gradual wavy boundary. (0 to 20 inches thick)

**3C**--41 to 60 inches; light olive brown (2.5Y 5/4) very gravelly sandy clay loam; massive; friable, slightly sticky, slightly plastic; few fine and medium roots; many medium and coarse soft masses of calcium carbonate; common fine and medium wormcasts; about 40 percent, by volume, pebbles; many fine and medium iron-manganese concretions; few fine distinct brownish yellow (10YR 6/8) masses of iron accumulation; common medium distinct pale brown (10YR 8/3) iron depletions; strongly alkaline.

The proposed fire station building will be constructed immediately adjacent to and directly north of the existing Fire Station structure to be demolished. All improvements being constructed are on previously disturbed land.

#### 3.0 Drainage, Flooding, and Erosion Control

The actual project site, and more specifically the actual building location, is in FEMA Flood Zone X, an area of minimal flood hazard. To further reduce the chance of flooding, a fully engineered positive drainage system is being constructed inclusive of a bio-retention pond to provide added storage of stormwater runoff.

![](_page_9_Figure_0.jpeg)

Best Management Practices (BMP's) will be implemented from the onset of construction to manage sediment and erosion control.

#### 4.0 Drainage Patterns

The proposed improvements will maintain existing drainage flow patterns from south to north by a combination of sheet flow and piping into newly created onsite retention areas. With the additional onsite storage created runoff from the site will be reduced post-development when compared to the pre-development condition.

#### 5.0 Coastal Floodplain

The project site is located inland away from the coastal waters of St. Croix. All site stormwater runoff is being collected and piped to retention areas which are designed to filter the runoff through a series of riprap and green ground cover, and percolate into the soil strata below prior to any overflow offsite. As such, most sediments and pollutants will remain trapped in these retention areas/bio swales thereby eliminating any single point pollution source.

#### 6.0 Fresh Water Resources

Best Management Practices (BMP's) will be implemented to manage sediment and erosion control and ensure no adverse impacts to any freshwater resources. All site stormwater runoff will be collected and piped to retention areas which are designed to filter the runoff through a series of riprap and green ground cover, and percolate into the soil strata below prior to any overflow into any offsite freshwater resources. Furthermore, any existing vegetative buffers surrounding the disturbed area will remain intact to further filter any offsite runoff.

#### 7.0 Oceanography

This project is located inland and will not be affected by sea storm surge events.

#### 8.0 Marine Resources

This project is located inland and will not have an impact on marine resources.

#### 9.0 Terrestrial Resources

The project will occur within the footprint of existing buildings, paved roadways, paved and gravel parking lots, concrete sidewalks etc. There will be no significant impacts to existing terrestrial resources or native vegetation.

#### 10.0 Wetlands

The project will have no impact on any wetlands as no wetlands exist within the project footprint or are adjacent to the project site.

#### 11.0 Rare and Endangered Species

The are no habitants present onsite for any rare and/or endangered species and as such, no federal, local or threatened endangered species will be impacted by this project.

#### 12.0 Air Quality

All of St. Croix is designated Class II by the Environmental Protection Agency (EPA) in compliance with the National Ambient Air Quality Standards. In Class II air quality regions, the following air pollutants are regulated: open burning, visible air contaminants, particulate matter emissions, volatile petroleum products, sulfur compounds, and internal combustion engine exhaust (Virgin Islands Code Rules and Regulations). Heavy equipment such as excavators, backhoes, dump trucks etc. will be used during construction that will create engine exhaust fumes that will go away upon completion of construction when air quality will be returned to ambient pre-construction conditions. The project will also have a standby generator for which the appropriate air quality permits will be applied for.

#### IMPACT ON MAN'S ENVIRONMENT

#### 13.0 Land and Water Use plans

The project site is located on Plot 1 Cotton Valley, Christiansted, St. Croix, USVI 00820. The parcel is approximately 3.47 acres and is zoned Residential (R2) and owned by the Government of the Virgin Islands. A zoning variance will be requested to allow the continued use of a fire station facility on the property.

#### 14.0 Visual Impacts

The new fire station facility will be a beautiful state-of-the-art modern contemporary facility that will be an aesthetic statement in architecture.

#### 15.0 Social and Economic Impacts

The new fire station facility will have a significant social and economic impact on the surrounding community. It is the first response center for the eastern portion of St. Croix. The new state-of-the-art facility will provide a sense of community pride and uplift to the surrounding areas. In addition, the new facility will better serve the VIFEMS' needs, allowing it to be more efficient and effective in protecting and preserving life and property for the eastern community of St. Croix.

#### 16.0 Historical and Archeological Resources

The project site is previously disturbed land. As such, there is no known historical and archeological resources in the project footprint.

#### 17.0 Water Disposal and Accidental Spills

All stormwater runoff will be collected into an onsite storage retention system prior to any overflow offsite.

Equipment and company vehicles will be kept in good operational condition to mitigate any potential leaking of fluids. An oil water separator is being provided to capture any accidental spills.

### COASTAL CONSISTENCY

The proposed Virgin Islands Fire & Emergency Medical Services (VIFEMS) Cotton Valley Fire Station will have a negligible impact on environmental resources and ambient water quality during construction. Best Management Practices (BMPs) involving sediment and erosion control devices such as silt fences, hay bales, and gravel construction access driveways will be implemented during construction to negate the potential of adverse environmental impacts. The proposed project will only occur within the footprint of previously disturbed/improved areas and as such there is no anticipated impact on any historical and/or cultural resources.

The Coastal Zone Management Act of 1972 requires that federal actions, within and outside the coastal zone, which have reasonably foreseeable effects on any coastal use (land or water), or natural resources of the Coastal Zone be consistent with the enforceable policies of a state's federally approved Coastal Management Program. The Fire Station facility is designed to fall within existing roadways and previously disturbed areas. The project will not impact any natural resources and will improve the visual landscape within the St. Croix Eastern Community. As proposed, it will be undertaken in a manner consistent to the maximum extent practicable with the enforceable policies of the U.S. Virgin Islands' CZM Program. This Federal Consistency Determination demonstrates this Project's compliance with the U.S. Virgin Islands' CZM Program.

The project meets each of the basic goals of the USVI for its coastal zone as set forth in the Virgin Islands Code Title 12, Conservation Chapter 21, Virgin Islands Coastal Zone Management [V.I. Code tit. 12, §903(b)]. Additional details are as follows:

#### USVI Code Title Twelve Conservation, Chapter 21 § 903 (b)

1. Protect, maintain, preserve and, where feasible, enhance and restore, the overall quality of the environment in the coastal zone, the natural and man-made resources therein, and the scenic and historic resources of the coastal zone for the benefit of residents of and visitors of the United States Virgin Islands.

The proposed Fire Station Facility is designed to fall within existing roadways and previously disturbed areas. The project will not impact any natural resources and will improve the visual landscape within the St. Croix Eastern Community.

2. Promote economic development and growth in the coastal zone and consider the need for development of greater than territorial concern by managing: (1) the impacts of human activity and (2) the use and development of renewable and nonrenewable resources so as to maintain and enhance the long-term productivity of the coastal environment.

This proposed project promotes the economic development and growth in the coastal zone by fulfilling the required programmatic needs for the Virgin Islands Fire & Emergency Medical Services (VIFEMS). The enhanced expanded and efficient layout of the new facility will allow VIFEMS to provide emergency first response services to the community aiding in the preservation of life and property. This new facility will mitigate potential human and property loss, thereby fostering economic stability and growth for the community. The new facility itself will employ new technologies to reduce energy cost related to cooling, and also enhance the use of natural lighting.

# 3. Assure priority for coastal-dependent development over other development in the coastal zone by reserving areas suitable for commercial uses including hotels and related facilities, industrial uses including port and marine facilities, and recreation uses.

The proposed project does not impact coastal dependent development within the coastal zone area.

# 4. Assure the orderly, balanced utilization and conservation of the resources of the coastal zone, taking into account the social and economic needs of the residents of the United States Virgin Islands.

The proposed project is designed to fall within existing roadways and previously disturbed areas. The project will not impact any natural resources and will improve the visual landscape within the St. Croix Eastern Community. The proposed project will provide critical public services and therefore will meet the economic and social needs of the residents of the St. Croix Eastern Community.

# 5. Preserve, protect and maintain the trust lands and other submerged and filled lands of the United States Virgin Islands so as to promote the general welfare of the people of the United States Virgin Islands.

The proposed project will not impact trust lands or other submerged or filled lands of the U.S. Virgin Islands.

6. Preserve what has been a tradition and protect what has become a right of the public by ensuring that the public, individually and collectively, has and shall continue to have the right to use and enjoy the shorelines and to maximize public access to and along the shorelines consistent with constitutionally protected rights of private property owners.

The proposed project will in no way affect public access to, or use of, the shoreline. The project is located well inland.

7. Promote and provide affordable and diverse public recreational opportunities in the coastal zone for all residents of the United States Virgin Islands through acquisition, development and restoration of areas consistent with sound resource conservation principles.

The proposed project will not affect public recreational opportunities in the coastal zone.

8. Conserve ecologically significant resource areas for their contribution to marine productivity and value as wildlife habitats, and preserve the function and integrity of reefs, marine meadows, salt ponds, mangroves, and other significant natural areas.

The proposed project is designed so that it impacts only previously disturbed areas like paved and unpaved roadways and parking lots. The project will have no impact on natural resources and will utilize best management practices (BMPs) to minimize areas of disturbance, thereby protecting adjacent habitats.

9. Maintain or increase coastal water quality through control of erosion, sedimentation, runoff, siltation, and sewage discharge.

The proposed project will have no long-term change on sedimentation or erosion. Stormwater will be directed to a bio-retention area for percolation before any overflow offsite.

The proposed project is designed to fall within existing roadways and previously disturbed areas. The project will not impact any natural resources and will improve the visual landscape within the St. Croix Eastern Community. It will maintain coastal water quality through control of erosion, sedimentation, runoff, and siltation. As designed, it protects, maintains, preserves, and enhances the overall quality of the environment in the coastal zone, the natural and man-made resources therein, and the scenic and historic resources of the coastal zone for the benefit of residents of and visitors of the USVI. It is therefore consistent with the policy set forth in the Virgin Islands Code Title 12, Conservation Chapter 21, Virgin Islands Coastal Zone Management [V.I. Code tit. 12, § 903 (b)].

END COASTAL CONSISTENCY DETERMINATION REQUEST